

#### GRAND RIVER SOLUTIONS

Introduction to Fair, Thorough, and Trauma Informed Sexual Violence Investigations

Pari Le Golchehreh and Adam Wolkoff June 2022

### **Meet Your Facilitators**

### Pari Le Golchehreh She/Her/Hers Senior Solutions Specialist

Adam Wolkoff He/Him/His Senior Solutions Specialist

#### **Grand River Solutions**



### Vision

We exist to help create safe and equitable work and educational environments.

### Mission

Bring systemic change to how school districts and institutions of higher education address their Clery Act & Title IX obligations.

### **Core Values**

- Responsive Partnership
- ✤ Innovation
- ✤ Accountability
- Transformation
- ✤ Integrity







# Title IX's Requirements

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### Title IX of the Education Amendments Act of 1972

"No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance." 20 U.S.C. § 1681 (1972).



### **Procedural Requirements for** Investigations





Notice TO BOTH PARTIES



Equal opportunity to present evidence

An advisor of choi

Written notification of meetings, etc., and sufficient time to prepare

review ALL

the report



**Opportunity to** Report summarizing evidence, and 10 relevantevidence days to submit a and 10 day review of report prior to written response to the evidence prior hearing to completion of



## **Notice Requirements**

Notice of the allegations, including sufficient details known at the time and with sufficient time to prepare a response before any initial interview. Sufficient details include:

the identities of the parties involved in the incident, if known,

the conduct allegedly constituting sexual harassment under § 106.30,

and the date and location of the alleged incident, if known.

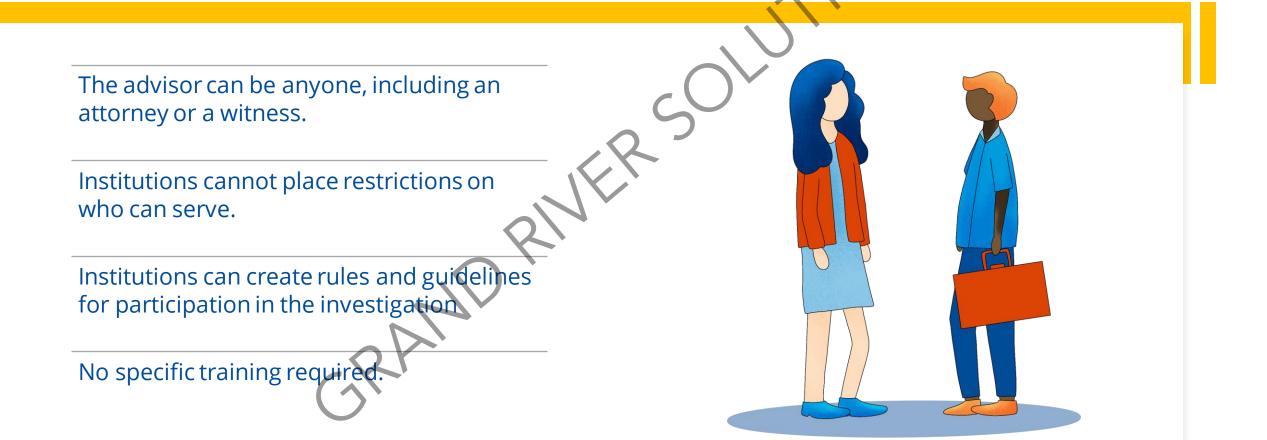
The written notice must include a statement that the respondent is presumed not responsible for the alleged conduct and that a determination regarding responsibility is made at the conclusion of the grievance process.

The written notice must inform the parties that they may have an advisor of their choice, who may be, but is not required to be, an attorney, under paragraph (b)(5)(iv) of this section, and may inspect and review evidence under paragraph (b)(5)(vi) of this section.

The written notice must inform the parties of any provision in the recipient's code of conduct that prohibits knowingly making false statements or knowingly submitting false information during the grievance process



### Advisor of Choice During the Investigation



# Written Notification of Meetings and Sufficient Time to Prepare

Sun	Mon	TUE	WED	Тни	FRI	SAT
			1	2	3	4
5	6	7	8	9	10	11
12	13	14	15	16	17	18
19	20	21	22	23	24	25
26	27	28	29	30	31	

# Equal Opportunity to Present Evidence

# **Evidence Review**

Parties must have equal opportunity to inspect and review evidence obtained as part of the investigation that is directly related to the allegations raised in a formal complaint.

10 days to provide a written response.

## **Investigative Report and Review**

After reviewing and considering the comments on the evidence, the investigator will generate a report that summarizes the relevant evidence.

That report will be shared with the parties and the parties will have another opportunity to respond in writing.

The hearing must occur at least 10 days after the release of the final report.





"Directly Related" and "Relevant Evidence"

### Directly Related Evidence

Regulations do not define "Directly Related" Evidence.

Preamble states it should be interpreted using its plain and ordinary meaning.

Term is broader than:

- "all relevant evidence" as otherwise used in Title IX regulations, and
- "any information that will be used during informal and formal disciplinary meetings and hearings" as used in Clery Act

Includes evidence upon which the school does not intend to rely in reaching a determination regarding responsibility and inculpatory or exculpatory evidence whether obtained from a party or other source.

### **Relevant Evidence**

### **Relevant Evidence**

- "Evidence is relevant if:
- (a) it has any tendency to make a fact more or less probable than it would be without the evidence; and
- (b) the fact is of consequence in determining the action."

### Irrelevant Evidence

- Prior sexual history of complainant, with two exceptions:
- Legally recognized and unwaived privilege.
  - Including records related to medical, psychiatric, psychological treatment.



"Relevant" Evidence The Department declines to define "relevant", indicating that term "should be interpreted using [its] plain and ordinary meaning."

See, e.g., Federal Rule of Evidence 401 Test for Relevant Evidence:

#### "Evidence is relevant if:

- (a) it has any tendency to make a fact more or less probable than it would be without the evidence; and
- (b) the fact is of consequence in determining the action."

## Evidence That is Not "Relevant"

"Questions and evidence about the complainant's sexual predisposition or prior sexual behavior are not relevant,

- unless such questions and evidence about the complainant's prior sexual behavior are offered to prove that someone other than the respondent committed the conduct alleged by the complainant, or
- if the questions and evidence concern specific incidents of the complainant's prior sexual behavior with respect to the respondent and are offered to prove consent."

"require, allow, rely upon, or otherwise use questions or evidence that constitute, or seek disclosure of, information protected under a legally recognized privilege, unless the person holding such privilege has waived the privilege."

Physical and mental health records and attorney-client privileged communications would fit within scope of this prohibition.

### Who Decides?

Department emphasizes repeatedly in Preamble that investigators have discretion to determine relevance.

Subject to parties' right to argue upon review of "directly related" evidence that certain
information not included in investigative report is relevant and should be given more weight.

Investigators will have to balance discretionary decisions not to summarize certain evidence in report against:

- Each party's right to argue their case, and
- Fact that decisions regarding responsibility will be made at hearing, not investigation stage.



Can be the Title IX Coordinator, although that is disfavored.

Must be trained in accordance with the requirements in the regulations.



Must conduct the investigation in an impartial manner, avoiding bias/pre-judgment, and conflicts of interest.

# The Requirement of Impartiality

### Section 106.45(b)(1)(iii)

The grievance process must require that any individual designated by the recipient as Title IX Coordinator, investigator, <u>decision maker</u>, or facilitator of informal resolution not to have a conflict of interest or bias

For or against complainants or respondents generally, or
 An individual complainant or respondent

### Impermissible Bias

Making a decision, determination, or finding that is based on something other than the evidence and specific facts of the case.



## What Constitutes Bias?

Conduct a fact-specific, objective inquiry based in common sense to determine bias.

#### Includes:

- Decision-making that is grounded in stereotypes
- Different treatment based on a person's sex or other protected characteristic
- A decision based on something other than the facts



# Conflict of Interest

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## Avoiding Prejudgment of the Facts

Requires that the Title IX professional refrain from making a judgement on individual facts, the allegations, or whether a policy violation occurred until they have had the opportunity to consider all of the evidence.

# An Impartial Investigation is.

Not influenced by bias or conflict of interest.

Committed to decisions based on an objective view of the facts and evidence as you know them and as they evolve.

Truth seeking, not 'your truth" confirming.

### Trauma Informed Practices

In the preamble, the Department permits the use of trauma informed practices and recognizes that trauma informed practices can be used in an impartial and non-biased manner.

Trauma informed practices must be applied equally to all genders.



# The Proper Application of Trauma Informed Practices

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Trauma informed practices provide tools/techniques for interviewing and engaging with the Complainant, Respondent, and Witnesses.



### Trauma Informed Practices are Designed to:



Encourage thorough and complete investigations 02

Assist with recollection

Assist with

Reduce potential for false information

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Minimize unnecessary retraumatization 06

Reduce Bias



### Misapplication of Trauma Informed Practices

It is a misapplication of trauma informed principles to allow potential evidence of trauma to:

- 1.Influence the interpretation of a specific item of evidence;
- 2.Substitute for missing evidence;
- 3. To serve as a justification for not doing a full and thorough investigation;
- 4. Cause a biased belief in the veracity of one or more party.



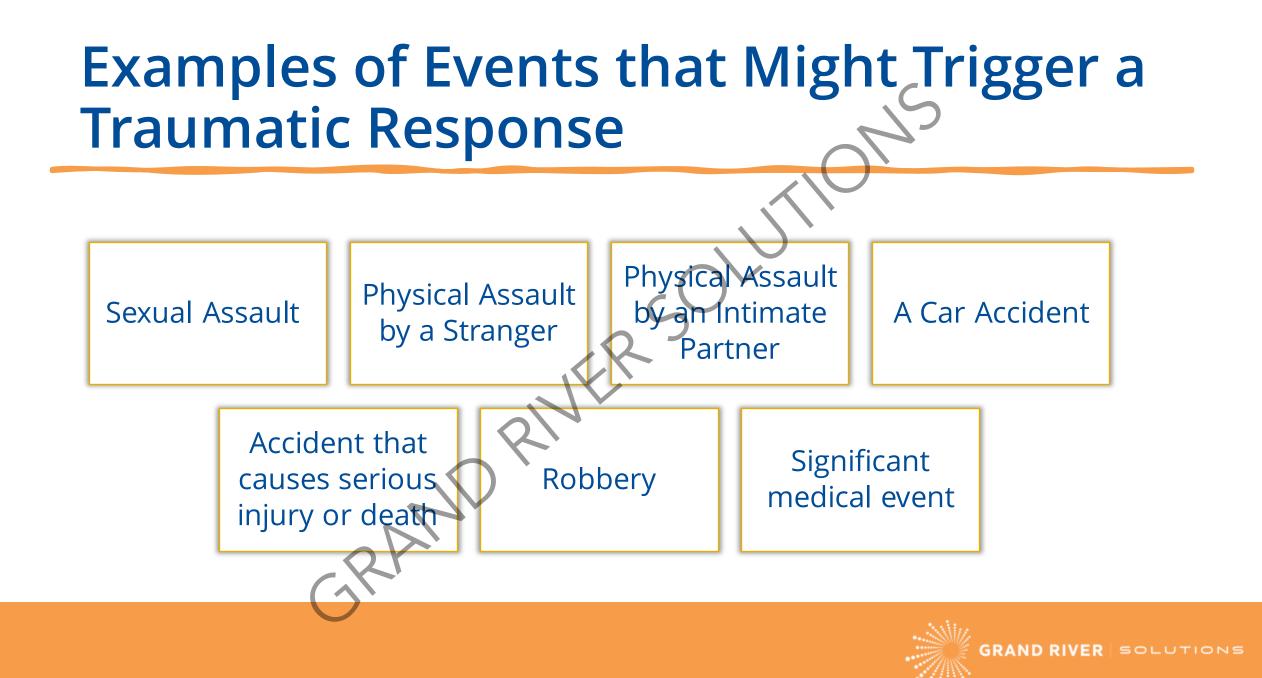
# The Importance of Understanding the Potential Impact of Trauma

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When trauma occurs, there are very real changes in brain function that <u>may</u> affect a person's ability to make memory and to recount their experience.



Common Characteristics of Disclosures by a Trauma Brain

Inconsistent

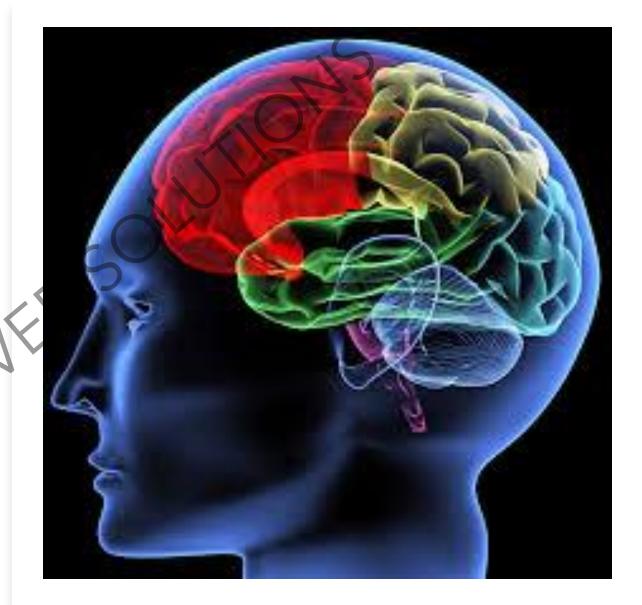
Non-linear

Fragmented

Lack of detail

New information

Affect is unexpected



Historically, the seemingly inconsistent behaviors that frequently accompany disclosures of sexual assault and interpersonal violence resulted in the belief that the victim was being dishonest.







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When an investigator uses "trauma informed" tools, they are less likely to:

CONCLUDE, WITHOUTA ASK QUES

THOROUGH INVESTIGATION, THAT THE REPORTING INDIVIDUAL IS NOT CREDIBLE ASK QUESTIONS OR MAKE DECISIONS FOUNDED IN BIAS



CAUSE ADDITIONAL HARM JEOPARDIZE FUTURE REPORTING



### The Future

An understanding of trauma and its potential impact should encourage investigators to keep an open mind, and it should prevent investigators from immediately interpreting seemingly inconsistent behaviors with deception. An understanding of trauma provides another explanation for these seemingly inconsistent behaviors.

This is essential to a fair and thorough investigation.



### When presented with the following characteristics in a disclosure,

Inconsistencies Lack of Detail Non-Linear Fragmented New Information

An investigator who understands trauma will....



### **Continue their investigation**.

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# Developing an Investigative Strategy

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### Essential Steps of an Investigation



### Understand the Scope of the Investigation

Review the formal complaint

Ask questions if unsure

### Identify the Claims and What Needs to be Proven

- What will the decision maker be asked to decide?
- What does the formal complaint allege?
- What are the elements of each act of prohibited conduct alleged?

**Rape.** The penetration, no matter how slight, of the vagina or anus, with any body part or object, or oral penetration by a sex organ of another person, without the consent of the victim.

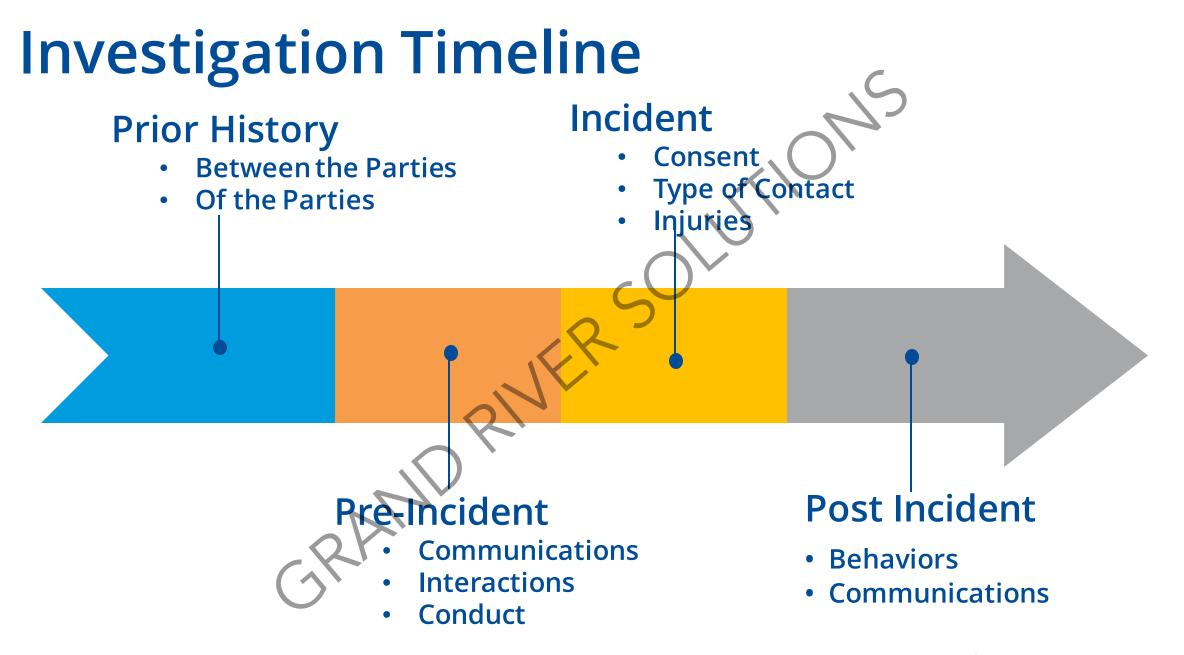
- 1. Did Respondent penetrate Complainant's vagina or anus?
- 2. Without Complainant's affirmative consent?
  - 1. What is the ground for lack of consent
    - 1. Did respondent fail to seek and obtain Complainant's affirmative consent?
    - 2. Did Respondent force Complainant?
    - 3. Did Respondent coerce Complainant?
    - 4. Was Complainant incapacitated and therefore incapable of consent?

**Stalking.** Engaging in a course of conduct directed at a specific person that would cause a reasonable person to: Fear for the person's safety or the safety of others; or Suffer substantial emotional distress.

- 1. Did Respondent engage in a course of conduct?
- 2. Was that course of conduct directed at Complainant?
- 3. Would Respondent's conduct cause a reasonable person to either
  - 1. Fear for their safety or the safety of others, or
  - 2. Suffer substantial emotional distress

### **The Process** Developing an Investigative Strategy





# The Importance of Organization



# Investigative Interviews

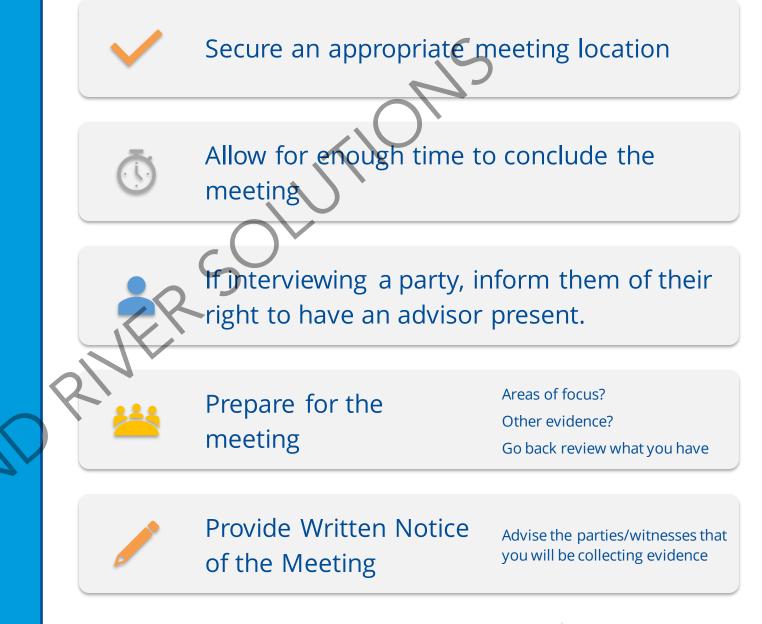
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### Prior to the Interview



### Set Expectations

#### What they should expect of you

- That you are neutral
- That you will listen, what they are saying is important to you
- That you will keep the information they share private
- What you will do with recording/notes
- That you may have to ask difficult questions
- Patience, respect, and appreciation
- This will not be their only opportunity to speak with

#### What you expect of them

• Honesty

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- That they will seek clarity if needed (give them permission to do so)
- That they wont guess or fill in blanks

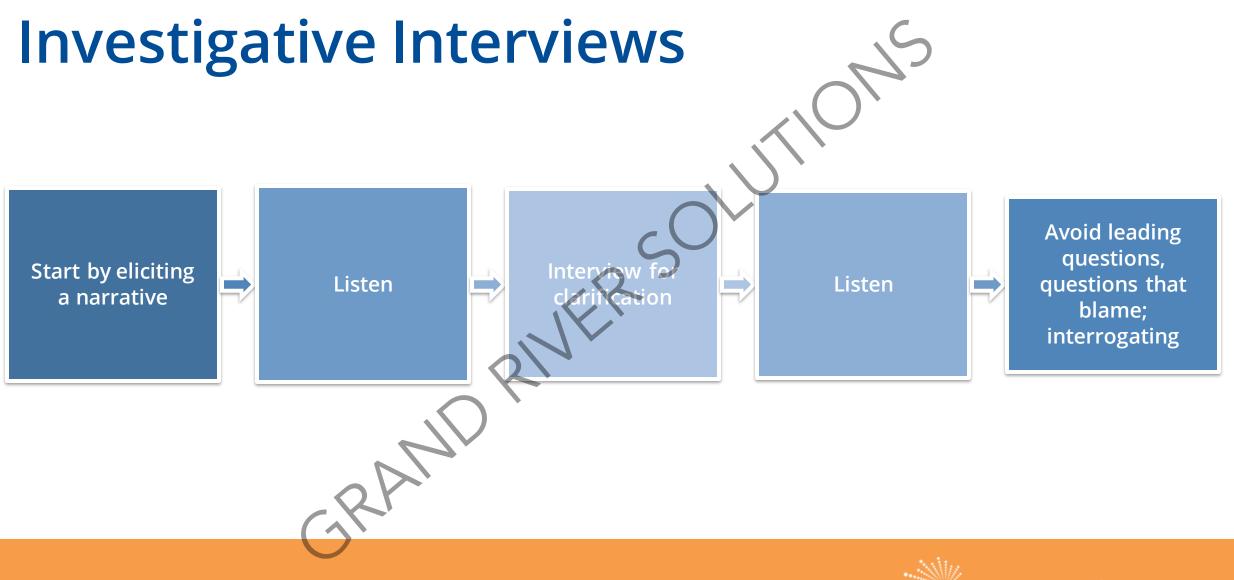
### How do we...



Build Rapport and Trust?

### Empower?







### Start the interview by eliciting a narrative...

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#### Where would you like to begin?

Start where you are comfortable and share what you are able to remember.

> Allow the person to speak uninterrupted. This takes patience.



What are you <u>able</u> to tell me about your experience? Next, ask questions that are intended to clarify and more deeply explore the information and details provided by the person in their narrative.

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### Do Ask:

- Interview for clarification
- Help me understand
- Can you tell me more about...?
- Is there anything else you can share about...?

Interrogation

- Questions that blame
- Questions that imply doubt
- Leading questions



### Capture the Entire Experience

- Ask about the physical and emotional reactions to the incident.
- Conclude with very open-ended questions:
  - What was the most difficult part of this experience for you?
  - Is there something that stands out/that you just can't stop thinking about?
  - Is there anything more that you would like me to know?



### And The After

It is also important to explore the events following the incident. Oftentimes, the best evidence is produced after the incident.

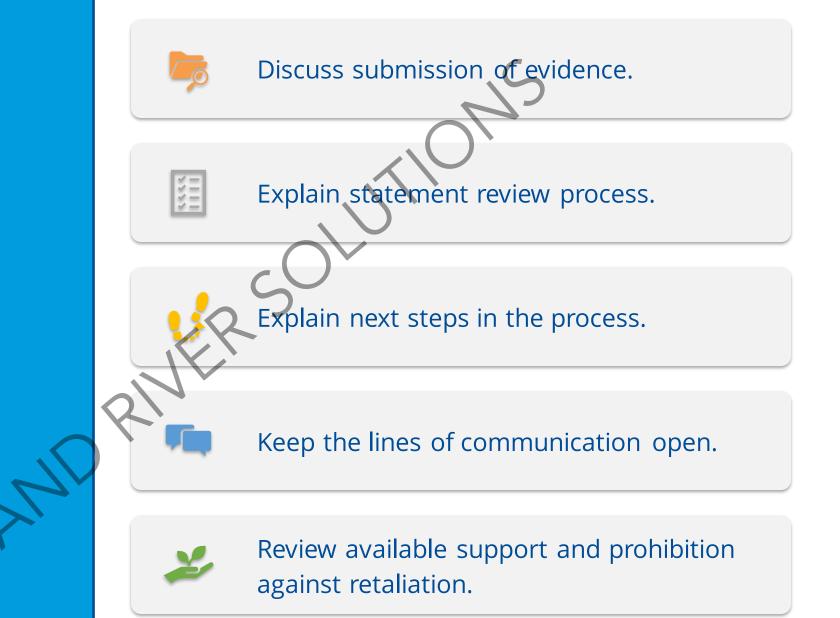
- The parties' psychological reactions
- Changes in behavior
- Witnesses to the psychological reaction
  - "Has anyone expressed concern about you since the assault?"
- Communication/contact between the complainant and respondent



## Throughout the Interview



### At the Conclusion of the Interview



### After the **Interview: Actions**

Notes Memorialize the Summary Interview in writing. Transcript Provide opportunity for the party or witness to review it. Provide opportunity for party or witness to provide a response. Incorporate the response.



### A Note About Witness Summaries

The reader of any report should not know of the investigator's presence in the report; for example, report should not say "I then asked . . . ."

Use interviewee's words and put the words in quotes if it is their words

?

Avoid conclusory words, or words that suggest that the investigator has an opinion about the information offered

### After the Interview: Reflection



### Follow Up Interviews





### Follow Up Interview Approach

Explain the purpose of the follow up. Set the stage for the topics you will be covering. 3

Do not avoid asking the hard questions.



### The "Hard" Questions



How to Ask the Hard Questions Lay a foundation for the questions.

- Explain why you are asking it
- Share the evidence that you are asking about, or that you are seeking a response to

Be deliberate and mindful in your questions:

• Can you tell me what you were thinking when....

- Help me understand what you were feeling when...
- Are you able to tell me more about...



## Evidence Collection and Assessment

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# **Evidence** "Something (including testimony, documents, tangible objects) that tends to prove or disprove the existence of an alleged fact; anything presented to the senses and offered to prove the existence or nonexistence of a fact." **Black's Law Dictionary**



### Types of Evidence

#### **Direct Evidence**

• Evidence that is based on personal knowledge or observation and that, if true, proves a fact without inference or presumption.

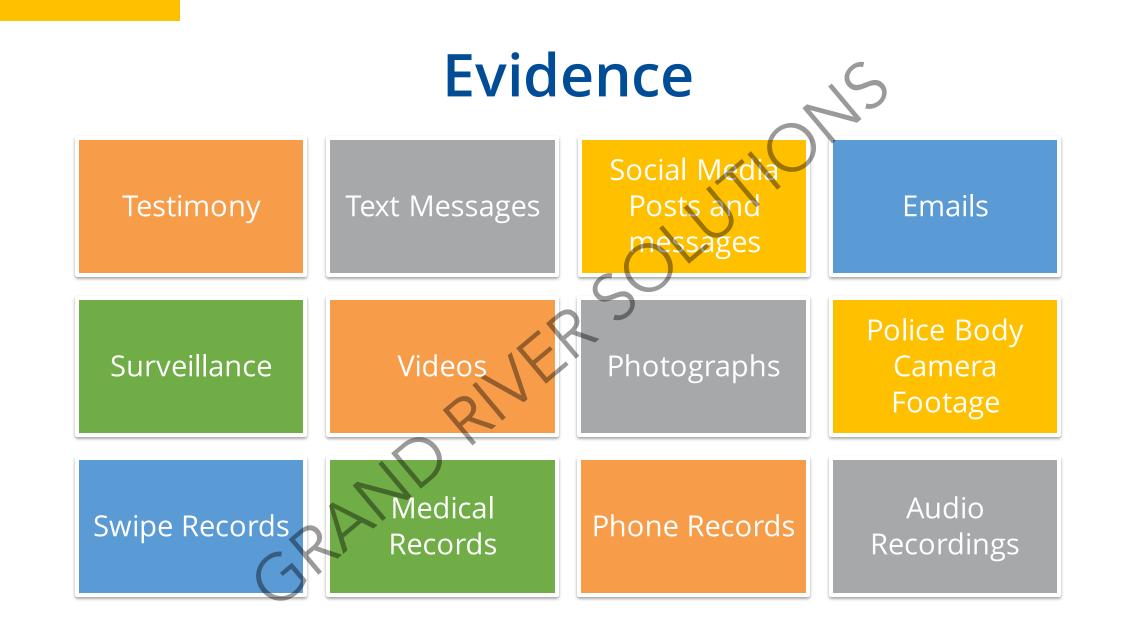
### Circumstantial Evidence

• Evidence based on inference and not on personal knowledge or observation.

#### **Corroborating Evidence**

• Evidence that differs from but strengthens or confirms what other evidence shows





### **Evidence Collection**



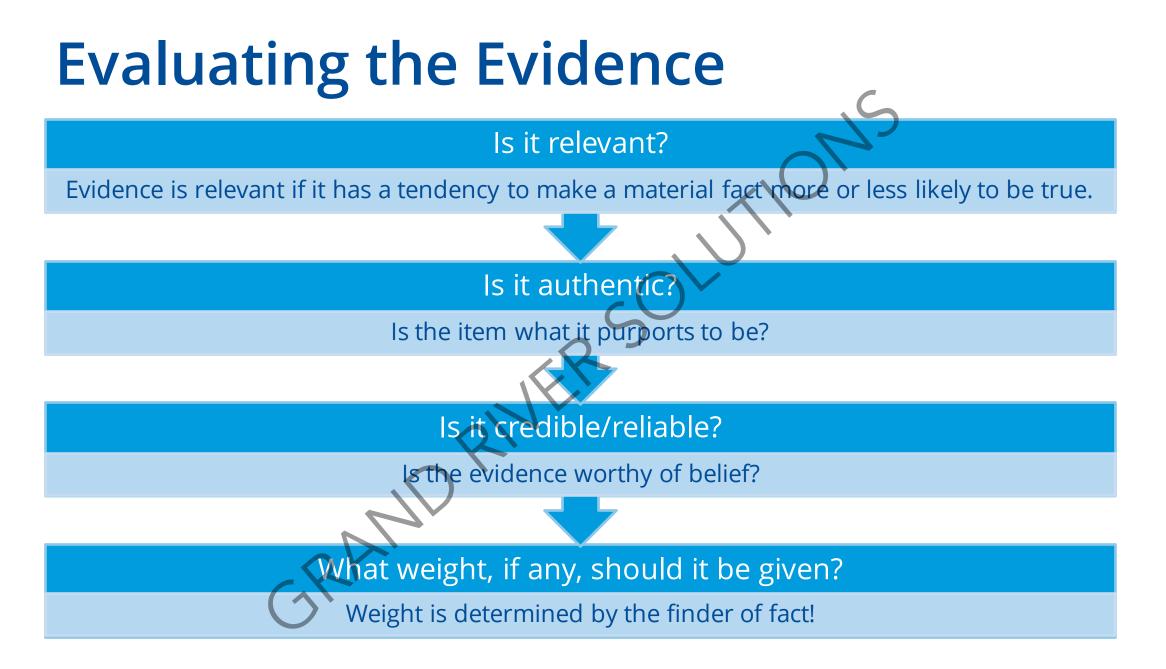
Identify the items of evidence that you would like to obtain. Develop an intentional strategy for obtaining that evidence.

Overcome barriers to evidence collection.

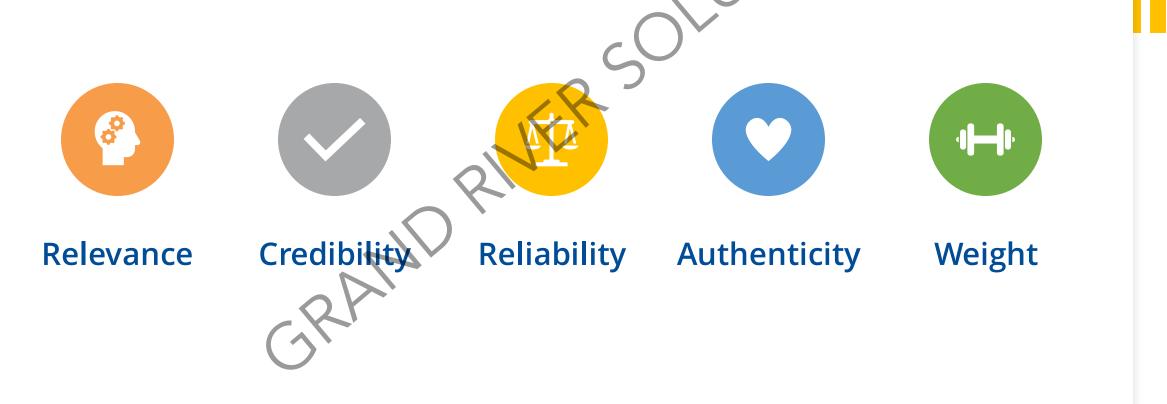
Considerations about collecting certain types of evidence.







# A Thorough Investigation Permits the Decision Maker to Assess



### "Relevant" Evidence

The Department declines to define "relevant", indicating that term "should be interpreted using [its] plain and ordinary meaning."

*See*, *e.g.*, Federal Rule of Evidence 401 Test for Relevant Evidence:

#### "Evidence is relevant if:

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Physical and mental health records and attorney-client privileged communications would fit within scope of this prohibition

### **Assessing Relevance** Why Does it Matter?

Unsure about the relevance about a particular item of evidence? Ask the person who has proffered it.

**Character Evidence** 

Polygraph evidence <

Opinion Evidence



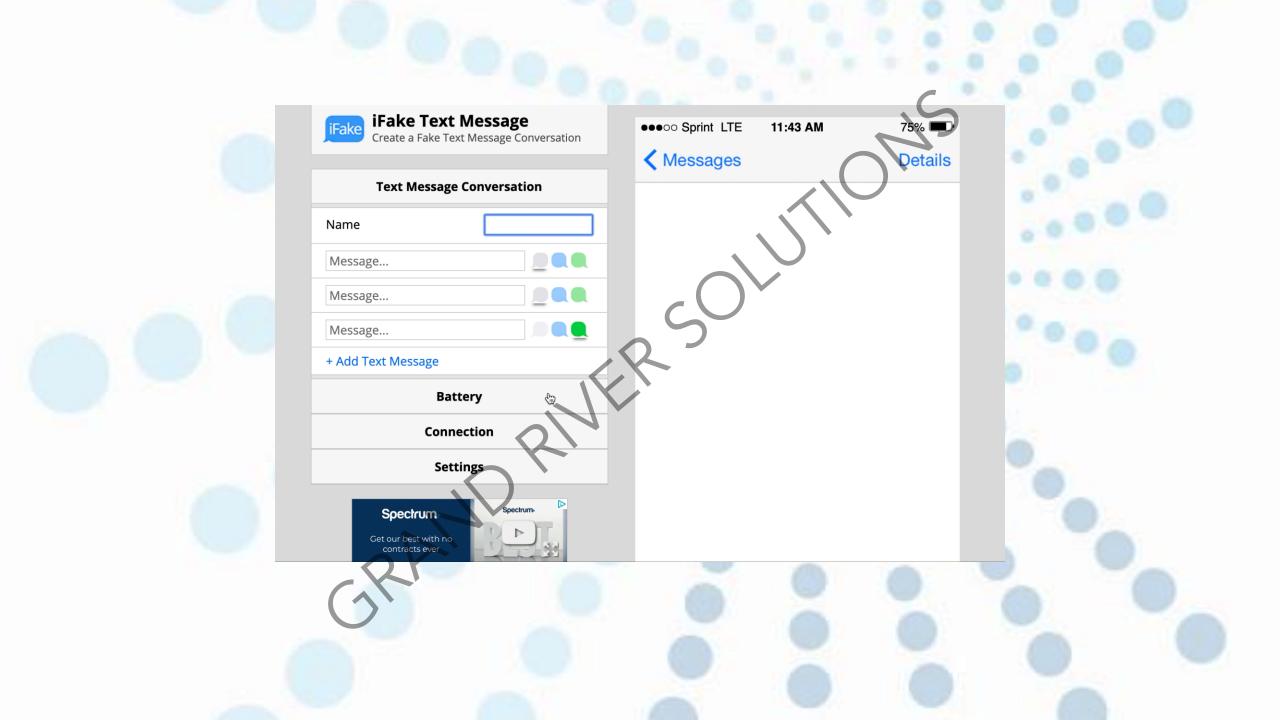
### **Opinion Evidence**

### When might it be relevant?

How do you establish a foundation for opinion evidence so that the reliability of the opinion can be assessed?

### **Assessing Authenticity** Investigating the products of the Investigation Ask questions, request Never assume that an Investigate the proof. authenticity if necessary. item of evidence is authentic.





# Is it authentic?

QUESTION THE PERSON WHO OFFERED THE EVIDENCE

?

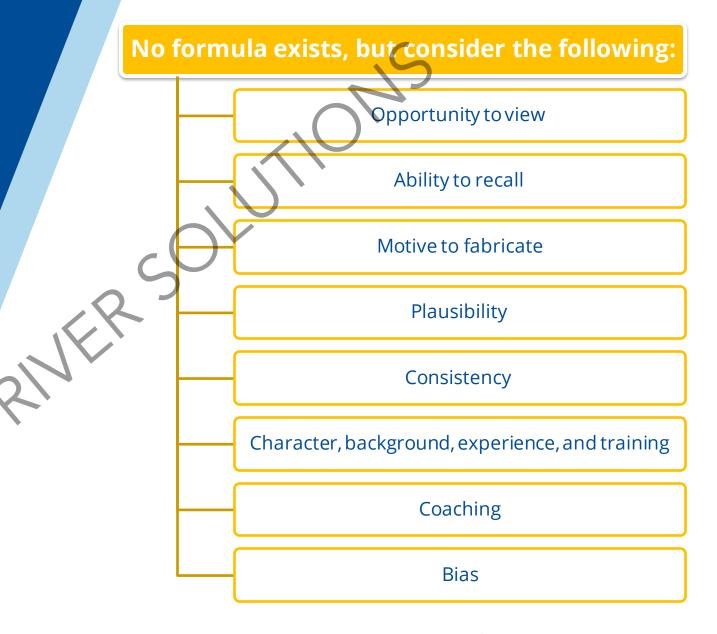
REQUEST

OBTAIN ORIGINALS FROM THE SOURCE HAVE OTHERS REVIEW AND COMMENT ON AUTHENTICITY

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ARE THERE OTHER RECORDS THAT WOULD CORROBORATE?

### Assessing Credibility and Reliability



### **Investigative Report and Review**

After reviewing and considering the comments on the evidence, the investigator will generate a report that summarizes the relevant evidence.

That report will be shared with the parties and the parties will have another opportunity to respond in writing.

The hearing must occur at least 10 days after the release of the final report.





The Investigator must create and provide to the Parties, their Advisors, and the Decision Maker(s) an investigative report that fairly summarizes relevant evidence.



### The Investigative File

The Parties, their Advisors, and the Decision Maker(s) must be provided with a final compilation of all of the evidence gathered that is directly related to the allegations in the formal complaint. This includes evidence that Investigator deems relevant and evidence that the Investigator does not deem relevant.





### **Procedural Requirements for Hearings**

Must be live, but can be conducted remotely.

You may not compel participation.

Standard of proof used may be preponderance of the evidence or clear and convincing; standard must be the same for student and employee matters.

Cross examination must be permitted and must be conducted by advisor of choice or provided by the institution.

Decision Maker determines relevancy of questions and evidence offered.

Written decision must be issued that includes finding and sanction.



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